

Delegate of the Director of Liquor Licensing

Decision Notice

MATTER:	Application for the grant of a licence and authority
APPLICANT:	Sea Dragon NT Pty Ltd
PROPOSED PREMISES:	Various
OBJECTORS:	Nil
LEGISLATION:	<i>Liquor Act 2019</i> - Part 3 and 4
DECISION OF:	Southern Region Manager - Liquor
DATE OF DECISION:	27 June 2025

DECISION

1. As a delegate of the Director of Liquor Licensing (the Director), I approve the application by Sea Dragon NT Pty Ltd for the grant of a liquor licence with a catering authority, for operation at various premises with the approval of the owner or controller of those premises, on behalf of the person who has engaged the licensee to provide catering services at those premises.
2. The licence is granted in pursuance of section 60 of the *Liquor Act 2019* (the Act), with reference to section 47(1)(m) of the Act, being a catering authority.
3. The operating conditions in relation to the catering authority are in accordance with Part 4, Division 5 of the *Liquor Regulations 2019* (the Regulations) and the following special conditions:
 - a) The hours of operation are to be between 11:30 and 23:59 seven (7) days a week;
 - b) Liquor may only be sold and supplied ancillary to the food provided by the licensee as part of the catering services;

BACKGROUND

4. Pursuant to section 52 of the Act, Mr Darren Lynch a director of Sea Dragon NT Pty Ltd, lodged an application for a licence with a ***catering authority*** on 12 June 2025.

CURRENT SITUATION

5. The application is for a licence to allow for the sale of liquor by the licensee, as part of catering services to corporate and private social events at various unlicensed locations in and around the Darwin area.
- 6.
7. The licensee is regularly approached by persons to cater for events, to date for which he has obtained special event authorities. The ongoing and commercial nature of those licences has necessitated this application to allow for future growth of the business and to remove unnecessary administrative processes.
8. It is also noted the licensee operates other fixed premises in Darwin which are licensed with a restaurant bar authority, catering authority and late night authority (2:00 am), under liquor licence 80818245 for the premises known as Wharf One Food & Wine, located at F2 Wharf One Building, 7 Kitchener Drive, DARWIN NT 0800
9. It is envisaged the operation of the catering authority will be based from those same premises in Wharf One Building, albeit not trade there.
10. The applicant has provided the material prescribed in section 52 of the Act including:
 - an affidavit made under section 54;
 - evidence necessary to satisfy the onus specified in section 51; and
 - the application fee.
11. The varying nature of the food on offer notwithstanding, the Regulations require all persons being served liquor to also be consuming **food from the licensee** and a reasonable range of non-alcoholic drinks and water must also be available to patrons.
12. For the avoidance of doubt, this does not allow the licensee to sell liquor at an event where another party is providing the food unless they have been engaged by the licensee for compliance with the food requirement prescribed in section 47(1)(m) of the Act.

NOTIFICATIONS, PUBLIC NOTICES AND OBJECTIONS

13. Pursuant to section 57(2A) of the Act, the public notification of this application was exempted by the Director.
14. In pursuance of section 56(4) of the Act the application was notified to the Commissioner of Police and the Chief Executive Officers of the Department of Health (Health), City of Darwin Council (Council), and Darwin Waterfront Precinct (Precinct).

15. Although not a statutory requirement, as is practice, notification of the application was sent to the Northern Territory Fire and Rescue Service (NTFRS) and Liquor Compliance (Compliance).
16. Police and Compliance advised they had no objections to the application, and no responses were received from the Council, Health, Precinct and NTFRS.

APPLICATION

17. The applicant has provided a comprehensive suite of materials in support of the application including all materials prescribed by the Act.
18. The applicant has provided a comprehensive suite of materials in support of the application including all materials prescribed by the Act.
19. The authority sought by the applicant is in pursuance of section 47(1)(m) of the Act.
20. The determination of applications under section 60(1) of the Act has been conditionally delegated by the Liquor Commission to the Director of Liquor Licensing. The limitation including the authorities which may be granted under delegation being a catering authority.
21. The Director further delegated these powers to me by instrument.
22. For the avoidance of doubt, the licensee already holds a catering authority under their other substantive licence 80818245. That catering authority is limited to sales for consumption within the Darwin Waterfront Precinct area only and does not allow for the more traditional catering corporate or private events as intended by this application.
23. It is for these reasons a separate licence is being sought to acknowledge the separate and distinct operations.

DISCLOSURE OF PERSONS

24. Section 54 of the Act requires the applicant to make an affidavit disclosing each person who, if the licence is issued, may
 - (a) be able to influence the applicant; or
 - (b) expect a direct or indirect benefit from the applicant.
25. I am satisfied with the materials provided by the applicant in relation to this requirement and note the applicant is the licensee for a number of other substantial premises.

RESULTS OF INVESTIGATION

26. Section 58 of the Act enables the Director to conduct an investigation into an application as considered appropriate. No materials have been discovered or provided to indicate there are any adverse matters in relation to this application.
27. A fulsome Business Plan was provided detailing the nature of the business.

FINANCIAL STABILITY

28. I am satisfied with the materials provided of the financial stability and business reputation of the applicant.
29. As written previously, the applicant operates existing licensed premises in Wharf One Building.

FIT AND PROPER PERSON

30. Section 59(3)(g)(i) of the Act requires the decision maker to consider whether the applicant and as the applicant is a body corporate, their nominated licensee, are fit and proper to hold a licence
31. The applicant provided materials in support of this and Mr Lynch is to be the licensee's nominee in pursuance of section 53(3) of the Act.
32. Having considered the materials provided I am satisfied the applicant and Mr Lynch is a fit and proper person to hold a licence and act as nominee.

PUBLIC INTEREST AND COMMUNITY IMPACT

33. Section 49 of the Act requires the decision maker to be satisfied the applicant is fit and proper, the licence or authority is in the public interest and will not have a significant adverse impact on the community.
34. The first branch of the requirement has already been addressed.
35. It remains to consider whether the application is in the public interest, to do so consideration must be given to the objectives prescribed in section 49(2) of the Act which include:
 - a. minimising the harm or ill-health caused to people, or a group of people, by the consumption of liquor;
 - b. ensuring liquor is to be sold, supplied, served and consumed on or in licensed premises in a responsible manner;

- c. safeguarding public order and safety, particularly when large numbers of people would be attracted to licensed premises or an area adjacent to those premises;
 - d. protecting the safety, health and welfare of people who use licensed premises;
 - e. increasing cultural, recreational, employment or tourism benefits for the local community area;
 - f. promoting compliance with this Act and other relevant laws of the Territory;
 - g. ensuring each person involved in the business conducted at licensed premises receives training suitable to the person's role in the business;
 - h. preventing the giving of credit in sales of liquor to people;
 - i. preventing the practices that encourage irresponsible drinking;
 - j. reducing or limiting increases in anti-social behaviour.
36. In determining whether there would be a “significant adverse impact on the community” section 49(3) of the Act prescribes the decision maker “must consider the following”:
- a. the risk of undue offence, annoyance, disturbance or inconvenience to persons who reside or work in the vicinity of the proposed licensed premises or who are using, or travelling to or from, a place of public worship, a hospital or a school;
 - b. the geographic area that would be affected;
 - c. the risk of harm from the excessive or inappropriate consumption of liquor;
 - d. the people or community who would be affected;
 - e. the effect on culture, recreation, employment and tourism;
 - f. the effect on social amenities and public health;
 - g. the ratio of existing liquor licences and authorities in the community to the population of the community;
 - h. the effect of the volume of liquor sales on the community;
 - i. the community impact assessment guidelines issued under section 50;
 - j. any other matter prescribed by regulation.
37. The Act is clear in that the applicant bears the onus of satisfying the decision maker of the relevant matters, irrespective of whether no objections were received as is the case in this matter.

38. In relation to the issue of the community impact and public interest, those matters have previously been published under section 6A of the *Liquor Act 1978* and in force immediately before the commencement of the *Liquor Act 2019* and are taken to be community impact assessment guidelines issued under section 50 of the Act.
39. Those matters remain as previously published in numerous decisions by the Liquor Commission and I am guided by these decisions.

CONSIDERATION CRITERIA

40. Consideration must be made of the applicant's affidavit, the results of any investigation, objections and responses, the suitability of the premises along with the appropriateness of the applicant to be a licensee.
41. With regards to the matters raised in section 49(2) of the Act, I note the following:
- a. minimising the harm or ill-health caused to people, or a group of people, by the consumption of liquor is to be minimised:

I am satisfied the provision of liquor is ancillary and complementary to the catering services to be provided by the licensee.
 - b. ensuring liquor is to be sold, supplied, served and consumed, on or in licensed premises in a responsible manner:

Having considered all the material, it is unlikely any liquor sold, supplied, served and consumed will be done so in an irresponsible manner.
 - c. safeguarding public order and safety, particularly when large numbers of people would be attracted to licensed premises or an area adjacent to those premises:

The private nature of the events naturally restricts patronage, making it improbable that public order and safety are likely to be jeopardised by the operation of the licence, also the licensee has prepared a suitable business plan including processes to safeguard against harm.
 - d. protecting the safety, health and welfare of people who use licensed premises:

The policies developed by the applicant applicable to the premises are considered to adequately protect the safety, health and welfare of people who are likely to use the licensed premises during its hours of operation.
 - e. increasing cultural, recreational, employment or tourism benefits for the local community area:

The primary intention of the licence is to provide catering services to corporate and private events only.

- f. promoting compliance with this Act and other relevant laws of the Territory:

There are no materials provided which would suggest the applicant will not comply with the Act and any other relevant laws.

- g. ensuring each person involved in the business conducted at licensed premises receives training suitable to the person's role in the business:

I am satisfied the applicant will appropriately manage and supervise service staff.

- h. preventing the giving of credit in sales of liquor to people:

No issues have been raised to suggest there is any concern in relation to this objective.

- i. preventing the practices that encourage irresponsible drinking:

No issues have been raised to suggest there is any concern in relation to this objective.

- j. reducing or limiting increases in anti-social behaviour:

No issues have been raised to suggest there is any concern in relation to this objective.

42. Turning to the matters under section 49(3):

- a. the risk of undue offence, annoyance, disturbance or inconvenience to persons who reside or work in the vicinity of the proposed licensed premises or who are using, or travelling to or from, a place of public worship, a hospital or a school:

There are no materials to suggest there is a significant risk of undue offence, annoyance, disturbance or inconvenience likely to be caused by the granting of these authorities.

- b. the geographic area that would be affected:

The locations of the events will by the nature of the business vary and there has been no issues to date concerning the conduct of similar licensed event under a special event authority by this licensee.

- c. the risk of harm from the excessive or inappropriate consumption of liquor:

As previously indicated, there are no materials to suggest there will be excessive consumption of liquor.

- d. the people or community who would be affected:

The events will be private in nature and not open to the public.

- e. the effect on culture, recreation, employment and tourism:

The private and limited nature of this business provides some economic and employment benefits to the Territory.

- f. the effect on social amenities and public health:

It is unlikely there will be any significant adverse impact on the social amenities and public health by the granting of this licence to the applicant.

- g. the ratio of existing liquor licences and authorities in the community to the population of the community:

It is my opinion this matter does not increase the ratio of licensed premises.

- h. the effect of the volume of liquor sales on the community:

The minimal nature of the operation is unlikely to significantly increase the volume of liquor sales.

- i. the community impact assessment guidelines issued under section 50:

These have been considered and referred to earlier in this notice.

43. Having regards to the foregoing, I am satisfied that the issuing of the licence as sought is in the public interest and will not have an adverse effect on the community.

REVIEW OF DECISION

44. Section 27 of the Act provides for the applicant or a person who made a submission the subject of the decision, to seek a review of a decision made by the delegate of the Director.

45. The Director delegated the determination of applications made under section 52 of the Act by instrument to the person from time to time holding, acting in or performing the duties of the position listed in the Schedule of that instrument. This decision was made by a person referred to in that schedule.

46. An application for review must be lodged with the Director within 28 days after written notice of the decision is given to the person and must be in the form approved by the Director, stating the grounds for the review and the facts relied on to establish the grounds.

47. Accordingly, the affected persons in relation to this decision are Sea Dragon NT Pty Ltd, Police and Compliance.



Mark Wood
Southern Region Manager Liquor – Licensing and Compliance
Delegate of the Director of Liquor Licensing
27 June 2025